



## Agenda Item 1C

### ***AU-C Section 800, Special Considerations — Audits of Financial Statements Prepared in Accordance With Special Purpose Frameworks (Clean Draft of AU-C 800, January 16, 2020)***

| <b>Proposed AU-C Section 800, <i>Special Considerations — Audits of Financial Statements Prepared in Accordance With Special Purpose Frameworks</i></b>   |  |
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| <b>Introduction, Objectives, Definitions and Requirements</b>   | <b>Application and Other Explanatory Material</b>  |
| <b>Introduction</b>   | <b>Introduction</b>  |
| <b>Scope of This Section</b>  | <b>Scope of This Section (Ref: par. .01and .07)</b>  |
| .01 AU-C sections 200—700* apply to an audit of financial statements. This section addresses special considerations in the application of those AU-C sections to an audit of financial statements prepared in accordance with a special purpose framework, which is a cash, a tax, a regulatory, a contractual, or an other basis of accounting. This section does not purport to address all special considerations that may be relevant in the circumstances. (Ref: par. .A1–.A5) | .A1 Special purpose financial statements may be prepared for use by regulatory bodies, the parties to a contract or agreement, or other specified parties. For example, a loan agreement may require the borrower to prepare consolidated financial statements for the lender presented on a contractual basis of accounting, which is not in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP) or International Financial Reporting Standards promulgated by the International Accounting Standards Board. |
|   | .A2 There may be circumstances in which a regulatory or contractual basis of accounting is based on a general purpose framework, such as U.S. GAAP, established by an authorized or recognized standard-setting organization or by law or regulation, but does not comply with all the requirements of that framework. <sup>1</sup> An example is a contract that requires financial statements to be  |

\* All AU-C sections can be found in AICPA *Professional Standards*

<sup>1</sup> The term *general purpose framework* is defined in paragraph .10 of section 700

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|   | prepared in accordance with most, but not all, of U.S. GAAP. If the financial statements purport to be prepared in accordance with a general purpose framework and such financial statements are materially misstated due to a departure from that framework, section 705 applies.  |
|   | <b>.A3</b> When it is acceptable in the circumstances of the engagement to report, in accordance with this section, on special purpose financial statements that purport to be prepared in accordance with a regulatory or contractual basis of accounting that is based on a general purpose framework, it is inappropriate for the description of the applicable financial reporting framework in the special purpose financial statements to imply that the special purpose framework includes all requirements of, or is the same as, the financial reporting framework on which the special purpose framework is based. In the example of the contract in paragraph .A2, the description of the applicable financial reporting framework would refer to the financial reporting provisions of the contract, rather than make any reference to U.S. GAAP. The requirements in paragraphs .19–.21 are designed to avoid misunderstandings about compliance with the general purpose framework. |
|   | <b>.A4</b> Financial statements prepared in accordance with a special purpose framework may be the only financial statements an entity prepares. Such special purpose financial statements may be used by users other than those for whom the financial reporting framework is designed. Despite the broad distribution of the financial statements, the financial statements are still considered to be special purpose financial statements for purposes of GAAS. The requirement in paragraph .19 is designed to avoid misunderstandings about the framework used to prepare the financial statements.   |
|   | <b>.A5</b> Section 910, <i>Financial Statements Prepared in Accordance With a Financial Reporting Framework Generally Accepted in Another Country</i> , addresses circumstances in which an auditor practicing in the United States is engaged to report on financial statements that have been prepared in accordance with a financial reporting   |

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|   | framework generally accepted in another country not adopted by a body designated by the Council of the AICPA (Council) to promulgate generally accepted accounting principles (GAAP) when such audited financial statements are intended for use outside the United States. |
| <b>.02</b> This section is written in the context of a complete set of financial statements prepared in accordance with a special purpose framework. Section 805, <i>Special Considerations — Audits of Single Financial Statements and Specific Elements, Accounts, or Items of a Financial Statement</i> , addresses special considerations relevant to an audit of a single financial statement or of a specific element, account, or item of a financial statement. |   |
| <b>.03</b> Section 570, <i>The Auditor’s Consideration of an Entity’s Ability to Continue as a Going Concern</i> , applies to audits of special purpose financial statements, as discussed in paragraph .14 of this section.  |   |
| <b>.04</b> Section 806, <i>Reporting on Compliance With Aspects of Contractual Agreements or Regulatory Requirements in Connection With Audited Financial Statements</i> , addresses the auditor’s responsibility and the form and content of the report when the auditor is requested to report on the entity’s compliance with aspects of contractual agreements or regulatory requirements in connection with the audit of financial statements.                     |   |
| <b>Effective Date</b>   |   |
| <b>.05</b> This amendment is effective for audits of financial statements prepared in accordance with a special purpose framework for periods ending on or after December 15, 2020. Early implementation is not permitted.  |   |
| <b>Objective</b>  |   |
| <b>.06</b> The objective of the auditor, when applying generally accepted auditing standards (GAAS) in an audit of financial statements prepared in accordance with a special purpose framework, is to address appropriately the special considerations   |   |

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| <p>that are relevant to</p> <ul style="list-style-type: none"> <li>a. the acceptance of the engagement,</li> <li>b. the planning and performance of that engagement, and</li> <li>c. forming an opinion and reporting on the financial statements.</li> </ul>  |   |
| <p><b>Definitions</b></p> <p>.07 For purposes of GAAS, the following terms have the meanings attributed as follows:</p> <p><b>Special purpose financial statements.</b> Financial statements prepared in accordance with a special purpose framework. <b>Special purpose framework.</b> A financial reporting framework other than GAAP that is one of the following bases of accounting (Ref: par. .A1–.A4)</p> <ul style="list-style-type: none"> <li>a. <b>Cash basis.</b> A basis of accounting that the entity uses to record cash receipts and disbursements and modifications of the cash basis having substantial support (for example, recording depreciation on fixed assets).</li> <li>b. <b>Tax basis.</b> A basis of accounting that the entity uses to file its tax return for the period covered by the financial statements.</li> <li><b>Regulatory basis.</b> A basis of accounting that the entity uses to comply with the requirements or financial reporting provisions of a regulatory agency to whose jurisdiction the entity is subject (for example, a basis of accounting that insurance companies use pursuant to the accounting practices prescribed or permitted by a state insurance department).</li> <li>d. <b>Contractual basis.</b> A basis of accounting that the entity uses to comply with an agreement between the entity and one or more third parties other than the auditor.</li> <li>e. <b>Other basis.</b> A basis of accounting that uses a definite set of logical, reasonable criteria that is applied to all material</li> </ul> | <p><b>Definitions</b></p> <p><i>Special Purpose Frameworks (Ref: par. .07)</i></p> <p>.A6 Certain regulators, including state and local government legislators, regulatory agencies, or departments, require financial statements to be prepared in accordance with a financial reporting framework that is based on a framework promulgated by an authorized or recognized standard-setting organization (for example, FASB or GASB), but does not include all of the requirements of that framework. Such frameworks are regulatory bases of accounting, as described in paragraph .07. In some circumstances, however, the cash or tax basis of accounting may be permitted by a regulator. For purposes of this section, the cash and tax bases of accounting are not regulatory bases of accounting.</p> |

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| <p>items appearing in financial statements.</p> <p>The cash basis, tax basis, regulatory basis, and other basis of accounting are commonly referred to as <i>other comprehensive bases of accounting</i>.</p>  |  |
| <p><b>.08</b> Reference to <i>financial statements</i> in this section means “a complete set of special purpose financial statements.”<sup>2</sup></p> <p>The requirements of the applicable financial reporting framework determine the presentation, structure, and content of the financial statements and what constitutes a complete set of financial statements.</p>   |  |
| <p><b>.09</b> Reference to GAAP in GAAS means generally accepted accounting principles promulgated by bodies designated by Council pursuant to the "Compliance With Standards Rule" (ET sec. 1.310.001)* and the "Accounting Principles Rule" (ET sec. 1.320.001) of the AICPA Code of Professional Conduct.</p>   |  |
| <b>Requirements</b>  |  |
| <b>Considerations When Accepting the Engagement</b>  | <b>Considerations When Accepting the Engagement</b>  |
| <b><i>Acceptability of the Financial Reporting Framework (Ref: par. .A7–.A10)</i></b>  | <b><i>Acceptability of the Financial Reporting Framework (Ref: par. .10)</i></b>   |
| <p><b>.10</b> Section 210, <i>Terms of Engagement</i>, requires the auditor to determine the acceptability of the financial reporting framework applied in the preparation of the financial statements.<sup>3</sup> In an audit of special purpose financial statements, the auditor should obtain an understanding of</p> <ul style="list-style-type: none"> <li>a. the purpose for which the financial statements are prepared,</li> <li>b. the intended users, and</li> <li>c. the steps taken by management to determine that the applicable financial reporting framework is acceptable in the</li> </ul> | <p><b>.A7</b> In the case of special purpose financial statements, the financial information needs of the intended users are a factor in determining the acceptability of the financial reporting framework applied in the preparation of the financial statements.</p> <p><b>.A8</b> The applicable financial reporting framework may encompass the financial reporting standards established by an organization that is authorized or recognized to promulgate standards for special purpose financial statements. In that case, those standards will be presumed acceptable for that purpose if the organization follows an</p> |

<sup>2</sup> Paragraphs .14 and .A9 of section 200, *Overall Objectives of the Independent Auditor and the Conduct of an Audit in Accordance With Generally Accepted Auditing Standards*

\* All ET sections can be found in *AICPA Professional Standards*

<sup>3</sup> Paragraph .06a of section 210, *Terms of Engagement*

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| <p>circumstances.</p>   | <p>established and transparent process involving deliberation and consideration of the views of relevant stakeholders. In some circumstances, law or regulation may prescribe the financial reporting framework to be used by management in the preparation of special purpose financial statements for a certain type of entity. For example, a regulator may establish financial reporting provisions to meet the requirements of that regulator. In the absence of indications to the contrary, such a financial reporting framework is presumed acceptable for special purpose financial statements prepared by such an entity.</p>  |
|   | <p><b>.A9</b> The acceptability of the financial reporting framework in the circumstances of the engagement is determined by considering whether the framework exhibits attributes normally exhibited by acceptable financial reporting frameworks. Section 210 discusses the attributes of acceptable financial reporting frameworks, which provide management with an appropriate basis for preparing the financial statements and the auditor with suitable criteria for auditing the financial statements.<sup>4</sup> In the case of a special purpose framework, the relative importance to a particular engagement of each of the attributes normally exhibited by acceptable financial reporting frameworks is a matter of professional judgment. For example, for purposes of establishing the value of net assets of an entity at the date of its sale, the seller and purchaser may have agreed that conservative estimates of allowances for uncollectible accounts receivable are appropriate for their needs, even though such financial information may be biased when compared with financial information prepared in accordance with a general purpose framework.</p> |
|   | <p><b>.A10</b> In the case of financial statements prepared in accordance with a contractual basis of accounting, the parties to the contract or agreement may need to agree on the significant interpretations of the contract on which the special purpose financial statements are based. If agreement cannot be reached, the auditor may determine that the</p>  |

<sup>4</sup> Paragraphs .A2-.A3 of section 210

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|   | framework is not acceptable.  |
| <b><i>Preconditions for an Audit (Ref: par. .A11)</i></b>   | <b><i>Preconditions for an Audit (Ref: par. .11)</i></b>  |
| <p><b>.11</b> Section 210 requires the auditor to establish whether the preconditions for an audit are present, including determining whether the financial reporting framework to be applied in the preparation of the financial statements is acceptable.<sup>5</sup> In an audit of special purpose financial statements, the auditor should obtain the agreement of management that it acknowledges and understands its responsibility to include all informative disclosures that are appropriate for the special purpose framework used to prepare the entity's financial statements, including</p> <ul style="list-style-type: none"> <li>a. a description of the special purpose framework, including a summary of significant accounting policies, and how the framework differs from GAAP, the effects of which need not be quantified.</li> <li>b. informative disclosures similar to those required by GAAP, in the case of special purpose financial statements that contain items that are the same as, or similar to, those in financial statements prepared in accordance with GAAP.</li> <li>c. a description of any significant interpretations of the contract on which the special purpose financial statements are based, in the case of special purpose financial statements prepared in accordance with a contractual basis of accounting.</li> <li>d. additional disclosures beyond those specifically required by the framework that may be necessary for the special purpose financial statements to achieve fair presentation. (Ref: par. .A12)</li> </ul> | <p><b>.A11</b> Section 210 also requires the agreed-upon terms of the audit engagement to include references to the expected form and content of any reports to be issued by the auditor and a statement that there may be circumstances in which a report may differ from its expected form and content.<sup>14</sup> The auditor may discuss with management and, when appropriate, those charged with governance how an auditor's report on financial statements prepared in accordance with a special purpose framework differs from an auditor's report on financial statements prepared in accordance with a general purpose framework. Discussing the expected form and content of the auditor's report may assist management in understanding its responsibilities related to the audit engagement.</p> <p style="text-align: center;">- -</p> <p><b><i>Achieving Fair Presentation (Ref: par. .11d)</i></b></p> <p><b>.A12</b> In accordance with section 700, the auditor's evaluation about whether the financial statements achieve fair presentation in accordance with the applicable financial reporting framework requires consideration of the following:<sup>6</sup></p> <ul style="list-style-type: none"> <li>a. The overall presentation, structure, and content of the financial</li> </ul> |

<sup>5</sup> Paragraph .06a of section 210.

<sup>14</sup> Paragraph .10f of section 210.

<sup>6</sup> Paragraphs .14 of section 200

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|  | <p>statements</p> <p>b. Whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation</p> <p>Also see paragraphs .A24–.A28 of this section.</p>  |
| <b>Considerations When Planning and Performing the Audit (Ref: par. .A13–.A16)</b>   | <b>Considerations When Planning and Performing the Audit (Ref: par. .12–.13)</b>   |
| <p><b>.12</b> Section 200, <i>Overall Objectives of the Independent Auditor and the Conduct of an Audit in Accordance With Generally Accepted Auditing Standards</i>, requires the auditor to comply with all AU-C sections relevant to the audit.<sup>7</sup> In planning and performing an audit of special purpose financial statements, the auditor should adapt and apply all AU-C sections relevant to the audit as necessary in the circumstances of the engagement.</p>  | <p><b>.A13</b> Section 200 requires the auditor to comply with (a) relevant ethical requirements relating to financial statement audit engagements and (b) all AU-C sections relevant to the audit. It also requires the auditor to comply with each requirement of an AU-C section unless, in the circumstances of the audit, the entire AU-C section is not relevant or the requirement is not relevant because it is conditional and the condition does not exist. In rare circumstances, the auditor may judge it necessary to depart from a relevant presumptively mandatory requirement in an AU-C section by performing alternative audit procedures to achieve the intent of that requirement.<sup>8</sup></p> |
| <p><b>.13</b> Section 315, <i>Understanding the Entity and Its Environment and Assessing the Risks of Material Misstatement</i>, requires the auditor to obtain an understanding of the entity's selection and application of accounting policies.<sup>9</sup> In the case of special purpose financial statements prepared in accordance with a contractual basis of accounting, the auditor should obtain an understanding of any significant interpretations of the contract that management made in the preparation of those financial statements. An interpretation is significant when adoption of another reasonable interpretation</p> | <p><b>.A14</b> An AU-C section is relevant to the audit when the AU-C section is in effect and the circumstances addressed by the AU-C section exist.<sup>10</sup> In an audit of special purpose financial statements, some of the requirements within the relevant AU-C sections may need to be adapted by the auditor. For example, in section 320, <i>Materiality in Planning and Performing an Audit</i>, judgments about matters that are material to users of the financial statements are based on a consideration of the common financial information needs of</p>  |

<sup>7</sup> Paragraph .06a of section 210.

<sup>8</sup> Paragraph .16, .20, and .24-.26 of section 200.

<sup>9</sup> Paragraph .12c of section 315, *Understanding the Entity and Its Environment and Assessing the Risks of Material Misstatement*.

<sup>10</sup> Paragraph .20 of section 200

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| would have produced a material difference in the information presented in the financial statements.   | users as a group. <sup>11</sup> In an audit of special purpose financial statements, those judgments may be based on a consideration of the financial information needs of the intended users.   |
|   | <b>.A15</b> In the case of special purpose financial statements, such as those prepared in accordance with a contractual basis of accounting, management may agree with the intended users on a threshold below which misstatements identified during the audit will not be corrected or otherwise adjusted. The existence of such a threshold does not relieve the auditor from the requirement to determine materiality in accordance with section 320 for purposes of planning and performing the audit of the special purpose financial statements. With respect to interpretations of the contract on which the special purpose financial statements are based, the auditor may determine that an interpretation is significant based on qualitative considerations.  |
|   | <b>.A16</b> Communication with those charged with governance in accordance with GAAS is based on the relationship between those charged with governance and the financial statements subject to audit, in particular, whether those charged with governance are responsible for overseeing the preparation of those financial statements. In the case of special purpose financial statements, those charged with governance may not have such a responsibility; for example, when the financial information is prepared solely for management's use. In such cases, the requirements of section 260, <i>The Auditor's Communication With Those Charged With Governance</i> , may not be relevant to the audit of the special purpose financial statements, except when the auditor is also responsible for the audit of the entity's general purpose financial statements or, for example, has agreed to communicate with those charged with governance of the entity relevant matters identified during the audit of the special purpose financial statements. |
| <b>Auditor's Responsibilities Regarding the Entity's Ability to</b>   | <b>Auditor's Responsibilities Regarding the Entity's Ability to</b>  |

<sup>11</sup> Paragraph .02 of section 320, *Materiality in Planning and Performing an Audit*

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| <b>Continue as a Going Concern</b>   | <b>Continue as a Going Concern (Ref: par. .14)</b>   |
| <p><b>.14</b> Irrespective of whether the going concern basis of accounting is relevant to the preparation of the special purpose financial statements, the requirements of section 570 apply regarding the auditor’s responsibilities to perform the following tasks: (Ref: par. .A17)</p> <p>a. Based on the audit evidence obtained, conclude whether, in the auditor’s judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the entity’s ability to continue as a going concern for a reasonable period of time.</p> <p>b. When such substantial doubt exists, evaluate the adequacy of the financial statement disclosures as required by the applicable financial reporting framework.<sup>12</sup></p> | <p><i>Relevance of Going Concern Basis of Accounting to a Special Purpose Framework</i></p> <p><b>.A17</b> Special purpose financial statements may or may not be prepared in accordance with an applicable financial reporting framework for which the going concern basis of accounting is relevant. The going concern basis of accounting is relevant to a special purpose framework if the special purpose framework requires management, in specified circumstances, to use a basis of accounting other than the going concern basis of accounting. For example, the AICPA’s Financial Reporting Framework for Small- and Medium-Sized Entities (FRF for SMEs accounting framework) requires management to assess whether the going concern basis of accounting is appropriate, and if not, to use the liquidation basis of accounting. In contrast, the cash or tax bases of accounting do not specify any alternative basis of accounting to be considered and thus do not require management to assess whether the going concern basis of accounting is appropriate. Therefore, the going concern basis of accounting is not relevant to special purpose financial statements prepared using those bases of accounting. Depending on the applicable financial reporting framework used in the preparation of the special purpose financial statements, the description in the auditor’s report of management’s responsibilities relating to going concern may need to be adapted as necessary.<sup>13</sup>The description in the auditor’s report of the auditor’s responsibilities may also need to be adapted as necessary depending on how section 570 applies in the circumstances of the engagement<sup>14</sup></p> |
| <b>Forming an Opinion and Reporting Considerations</b>   | <b>Forming an Opinion and Reporting Considerations (Ref: par. .15)</b>   |
| <p><b>.15</b> When forming an opinion and reporting on special purpose financial statements, the auditor should apply the requirements in section 700, <i>Forming an Opinion and Reporting on Financial Statements</i>, or section 703, <i>Forming an Opinion and Reporting on</i></p>   | <p><b>.A18</b> Appendix A, “Overview of Reporting Requirements,” provides an overview of the reporting requirements depending on the special purpose framework. The exhibit, “Illustrations of Auditor’s Reports on Special Purpose Financial Statements,” contains illustrations of</p>   |

<sup>12</sup> Paragraphs .20–.22 and .A46 of section 570, *The Auditor’s Consideration of an Entity’s Ability to Continue as a Going Concern*

<sup>13</sup> Paragraph 32*b* of section 700

<sup>14</sup> Paragraph 36*e* of section 700

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| <p><i>Financial Statements of Employee Benefit Plans Subject to ERISA.</i> When, in forming an opinion, the auditor concludes that a modification to the auditor's opinion on the financial statements is necessary, the auditor should apply the requirements in section 705, <i>Modifications to the Opinion in the Independent Auditor's Report.</i> (Ref: par..A18–.A21)</p> | <p>auditor's reports on special purpose financial statements.</p>   |
|  | <p><b><i>Application of Section 700 or Section 703 When Reporting on Special Purpose Financial Statements</i></b><br/> <b>.A19</b> Paragraph .15 of this section requires the auditor to apply the requirements in section 700 or section 703 when forming an opinion and reporting on special purpose financial statements. In doing so, the auditor is also required to apply the reporting requirements in other AU-C sections and may find the special considerations addressed in paragraphs .A17 and .A20–.A21 of this section helpful.</p>   |
|  | <p><b>Key Audit Matters</b><br/> <b>.A20</b> For audits of special purpose financial statements, section 701, <i>Communicating Key Audit Matters in the Independent Auditor's Report</i>, applies only when the auditor is engaged to communicate key audit matters.</p>  |
|  | <p><b>Other Information</b><br/> <b>.A21</b> Section 720 addresses the auditor's responsibilities relating to other information in an entity's annual report. In the context of this section, an annual report is a document or combination of documents, the purpose of which is to provide owners (or similar stakeholders) with information on matters presented in the special purpose financial statements. The term <i>similar stakeholders</i> includes specific users whose financial information needs are met by the special purpose framework used to prepare the special purpose financial statements. When the auditor determines that the entity has issued or plans to issue an annual report, the requirements in section 720 apply to the audit of the special purpose financial statements.</p> |
| <p><b><i>Description of the Applicable Financial Reporting Framework</i></b> (Ref: par. .A22–.A23)</p>   | <p><b><i>Description of the Applicable Financial Reporting Framework</i></b> (Ref: par. .16)</p>  |

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| <p><b>.16</b> Section 700 requires the auditor to evaluate whether the financial statements adequately refer to or describe the applicable financial reporting framework. <sup>15</sup>In an audit of special purpose financial statements, the auditor should evaluate whether the financial statements are suitably titled, include a summary of significant accounting policies, and adequately describe how the special purpose framework differs from GAAP. The effects of these differences need not be quantified. In the case of financial statements prepared in accordance with the provisions of a contract, the auditor should evaluate whether the financial statements adequately describe any significant interpretations of the contract on which the financial statements are based.</p> | <p><b>.A22</b> Terms such as balance sheet, statement of financial position, statement of income, statement of operations, and statement of cash flows, or similar unmodified titles, are generally understood to be applicable only to financial statements that are intended to present financial position, results of operations, or cash flows in accordance with GAAP. Accordingly, the auditor is required by paragraph .16 to evaluate whether the financial statements are suitably titled. For example, cash basis financial statements might be titled as a statement of assets and liabilities arising from cash transactions or as a statement of revenue collected and expenses paid; a financial statement prepared on a regulatory basis of accounting might be titled as a statement of income—regulatory basis.</p> |
|   | <p><b>.A23</b> The description of how the special purpose framework differs from GAAP ordinarily only includes the material differences between GAAP and the special purpose framework. For example, if several items are accounted for differently under the special purpose framework than they would be under U.S. GAAP, but only the differences in how depreciation is calculated are material, a brief description of the depreciation differences is all that would be necessary, and the remaining differences need not be described. The differences need not be quantified.</p>  |
| <p><b><i>Fair Presentation (Ref: par. .A24–.A28)</i></b></p>  | <p><b><i>Fair Presentation (Ref: par. .17)</i></b></p>   |
| <p><b>.17</b> Section 700 requires the auditor to evaluate whether the financial statements achieve fair presentation. <sup>16</sup> In an audit of special purpose financial statements when the special purpose financial statements contain items that are the same as, or similar to, those in financial statements prepared in accordance with GAAP, the auditor should evaluate whether</p> <p style="margin-left: 40px;"><i>a.</i> the financial statements include informative disclosures similar to those required by GAAP</p>  | <p><b>.A24</b> Financial statements that achieve a fair presentation include all informative disclosures that are appropriate for the applicable financial reporting framework, including matters that affect their use, understanding, and interpretation. Also refer to paragraph .A12.</p> <p><b>.A25</b> When the special purpose financial statements contain items that are the same as, or similar to, those in financial statements prepared in accordance with GAAP, informative disclosures similar to those required by GAAP are necessary to achieve fair presentation.</p>  |

<sup>15</sup> Paragraph .15 of section 700

<sup>16</sup> Paragraph .17 of section 700

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| <p><i>b.</i> additional disclosures, beyond those specifically required by the framework, related to matters that are not specifically identified on the face of the financial statements or other disclosures are necessary for the financial statements to achieve fair presentation.</p> | <p>For example, financial statements prepared on a tax basis or on a modified cash basis of accounting usually reflect depreciation, long-term debt, and owners' equity. Thus, the informative disclosures for depreciation, long-term debt, and owners' equity in such financial statements would be comparable to those in financial statements prepared in accordance with GAAP.</p>  |
|   | <p><b>.A26</b> Disclosures in special purpose financial statements may substitute qualitative information for some of the quantitative information required by GAAP or may provide information that communicates the substance of those requirements. For example, disclosing estimated percentages of revenues, rather than amounts that GAAP presentations would require, may sufficiently convey the significance of sales or leasing to related parties or major customers.</p>  |
|   | <p><b>.A27</b> The auditor is also required by paragraph .17 to evaluate whether additional disclosures, beyond those specifically required by the framework, related to matters that are not specifically identified on the face of the financial statements or other disclosures may be necessary for the special purpose financial statements to achieve fair presentation. For example, these disclosures may include matters about related party transactions, restrictions on assets and owners' equity, subsequent events, and significant uncertainties. In such circumstances, the special purpose financial statements would include the same disclosure required by GAAP or disclosure that communicates the substance of those requirements.</p> |
|   | <p><b>.A28</b> Appendix B, "Fair Presentation and Adequate Disclosures," provides additional guidance on evaluating the adequacy of disclosures in financial statements prepared in accordance with a special purpose framework, including matters related to the presentation of financial statements.</p>  |
| <b><i>Auditor's Report</i></b>  | <b><i>Auditor's Report (Ref: par. .18a.)</i></b>   |
| <p><b>.18</b> Section 700 addresses the form and content of the auditor's report, including the specific ordering for certain elements. In the case of an auditor's report on special purpose financial statements,</p>   | <p><b>.A29</b> When the special purpose financial statements are prepared in</p>   |

**Proposed AU-C Section 800, *Special Considerations — Audits of Financial Statements Prepared in Accordance With Special Purpose Frameworks***

| <b>Introduction, Objectives, Definitions and Requirements</b>   | <b>Application and Other Explanatory Material</b>  |
|---|--|
| <p><i>a.</i> the auditor's report should describe the purpose for which the financial statements are prepared or refer to a note in the special purpose financial statements that contains that information, when the financial statements are prepared in accordance with</p> <p><i>i.</i> a regulatory or contractual basis of accounting or</p> <p><i>ii.</i> an other basis of accounting, and the auditor is required to restrict use of the auditor's report pursuant to paragraph .06a–b of section 905, <i>Alert That Restricts the Use of the Auditor's Written Communication</i>. (Ref: par. .A29)</p> <p><i>b.</i> if management has a choice of financial reporting frameworks in the preparation of the special purpose financial statements, the explanation of management's responsibility for the financial statements should also make reference to its responsibility for determining that the applicable financial reporting framework is acceptable in the circumstances,</p> | <p>accordance with a regulatory or contractual basis of accounting or an other basis of accounting that requires an alert that restricts the use of the auditor's report pursuant to paragraph .06a–b of section 905, the auditor is required by paragraph .18a to describe the purpose for which the financial statements are prepared or refer to a note in the financial statements that contains that information. This is necessary to avoid misunderstandings when the special purpose financial statements are used for purposes other than those for which they were intended. The note to the financial statements may also describe any significant interpretations of the contract on which the financial statements are based.</p> |
| <p><b><i>Alerting Readers in an Emphasis-of-Matter Paragraph That the Financial Statements Are Prepared in Accordance With a Special Purpose Framework (Ref: par. .A30)</i></b></p>   | <p><b><i>Alerting Readers in an Emphasis-of-Matter Paragraph That the Financial Statements Are Prepared in Accordance With a Special Purpose Framework (Ref: par. .19)</i></b></p>   |
| <p><b>.19</b> Except for the circumstances described in paragraph .21, the auditor's report on special purpose financial statements should include an <i>emphasis-of-matter</i> paragraph,<sup>17</sup> under an appropriate heading, that includes the following:</p> <p><i>a.</i> a statement that the financial statements are prepared in accordance with a special purpose framework,</p> <p><i>b.</i> a reference to the note to the financial statements that describes that framework,</p> <p><i>c.</i> a statement that the special purpose framework is a basis of</p>  | <p><b>.A30</b> Special purpose financial statements may be used for purposes other than those for which they were intended. To avoid misunderstandings, paragraph .19 requires the auditor to include an <i>emphasis-of-matter</i> paragraph in the auditor's report that alerts users of the auditor's report that the financial statements are prepared in accordance with a special purpose framework and that the basis of accounting is a basis of accounting other than GAAP.</p>  |

<sup>17</sup> Paragraphs .06—.07 of section 708, *Emphasis-of-Matter Paragraphs and Other-Matter Paragraphs in the Independent Auditor's Report*

| <b>Proposed AU-C Section 800, <i>Special Considerations — Audits of Financial Statements Prepared in Accordance With Special Purpose Frameworks</i></b>  |  |
|--|--|
| <b>Introduction, Objectives, Definitions and Requirements</b>  | <b>Application and Other Explanatory Material</b>  |
| <p>accounting other than GAAP, and</p> <p>d. when a description of the purpose for which the financial statements are prepared or a reference to a note in the special purpose financial statements that contains that information is required pursuant to paragraph .18a, a statement that, as a result, the financial statements may not be suitable for another purpose.<sup>18</sup></p>   |  |
| <p><b><i>Restricting the Use of the Auditor's Report in an Other-Matter Paragraph (Ref: par. .A31–.A32)</i></b></p> <p><b>.20</b> Except for the circumstances described in paragraph .21 the auditor's report on special purpose financial statements should include an <i>other-matter</i> paragraph,<sup>19</sup> under an appropriate heading, that restricts<sup>20</sup> the use of the auditor's report when the special purpose financial statements are prepared in accordance with</p> <p>a. a contractual basis of accounting,</p> <p>b. a regulatory basis of accounting, or</p> <p>c. an other basis of accounting when required pursuant to paragraph .06a–b of section 905.</p> | <p><b><i>Restricting the Use of the Auditor's Report in an Other-Matter Paragraph (Ref: par. .20)</i></b></p> <p><b>.A31</b> Special purpose financial statements prepared in accordance with a contractual or regulatory basis of accounting are suitable only for a limited number of users who can be presumed to have an adequate understanding of such bases of accounting. For example, special purpose financial statements prepared in accordance with a contractual basis of accounting are developed for and directed only to the parties to the contract or agreement. Accordingly, the alert that restricts the use of the auditor's report is required due to the nature of the report and the potential for the report to be taken out of the context in which the auditor's report was intended to be used. Section 905 addresses adding other parties as specified parties.</p> <p><b>.A32</b> In the case of special purpose financial statements prepared in accordance with a cash or tax basis of accounting, the auditor may consider it necessary in the circumstances of the engagement to include an alert that restricts the use of the auditor's report.</p> |
| <p><b><i>Regulatory Basis Financial Statements Intended for General Use (Ref: par. .A33)</i></b></p> <p><b>.21</b> If the special purpose financial statements are prepared in accordance with a regulatory basis of accounting, and the special purpose financial statements together with the auditor's report are</p>   | <p><b><i>Regulatory Basis Financial Statements Intended for General Use (Ref: par. .21)</i></b></p> <p><b>.A33</b> Special purpose financial statements prepared in accordance with a regulatory basis of accounting may be intended for general use. Such special purpose financial statements are intended for</p>   |

<sup>18</sup> Paragraph .06 of AU-C 905, *Alert That Restricts the Use of the Auditor's Written Communication*

<sup>19</sup> Paragraph .08 of section 706, *Consistency of Financial Statements*

<sup>20</sup> See paragraph .06a–b and .07 of section 905, *Alert That Restricts the Use of the Auditor's Written Communication*

**Proposed AU-C Section 800, *Special Considerations — Audits of Financial Statements Prepared in Accordance With Special Purpose Frameworks***

| <b>Introduction, Objectives, Definitions and Requirements</b>   | <b>Application and Other Explanatory Material</b>  |
|---|--|
| <p>intended for general use, the auditor should not include the <i>emphasis-of-matter</i> or <i>other-matter</i> paragraphs required by paragraphs .19–.20. Instead, the auditor should express an opinion about whether the special purpose financial statements are presented fairly, in all material respects, in accordance with GAAP. The auditor should also, in a separate paragraph, express an opinion about whether the financial statements are prepared in accordance with the special purpose framework.</p>   | <p>general use when the financial statements together with the auditor's report are intended for use by parties other than those within the entity and the regulatory agencies to whose jurisdiction the entity is subject or when the financial statements together with the auditor's report are distributed by the entity to parties other than the regulatory agencies to whose jurisdiction the entity is subject, either voluntarily or upon specific request.</p> |
| <p><b>Auditor's Report Prescribed by Law or Regulation (Ref: par. .A34–0)</b></p>   | <p><b><i>Auditor's Report Prescribed by Law or Regulation (Ref: par. .22–.23)</i></b></p>  |
| <p><b>.22</b> If the auditor is required by law or regulation to use a specific layout, form, or wording of the auditor's report, the auditor's report should refer to GAAS only if the auditor's report includes, at a minimum, each of the following elements:</p> <ul style="list-style-type: none"> <li><i>a.</i> A title that clearly indicates that it is the report of an independent auditor</li> <li><i>b.</i> An addressee</li> <li><i>c.</i> An opinion section that             <ul style="list-style-type: none"> <li><i>i.</i> identifies the special purpose financial statements that have been audited and</li> <li><i>ii.</i> contains an expression of opinion on the special purpose financial statements and a reference to the special purpose framework used to prepare the financial statements and, if applicable, an opinion on whether the special purpose financial statements are presented fairly, in all material respects, in accordance with GAAP when required by paragraph .21.</li> </ul> </li> <li><i>d.</i> A description of the purpose for which the financial statements are prepared when required by paragraph .18<i>a</i></li> <li><i>e.</i> A statement that the auditor is required to be independent of the</li> </ul> | <p><b>.A34</b> The auditor may be required to comply with legal or regulatory requirements in addition to GAAS. When this is the case, the auditor may be required to use a layout, form, or wording in the auditor's report that differs from that described in this section, such as when printed forms or schedules designed or adopted by the bodies with which they are to be filed prescribe the wording of the auditor's report.</p>                              |

**Proposed AU-C Section 800, *Special Considerations — Audits of Financial Statements Prepared in Accordance With Special Purpose Frameworks***

| <b>Introduction, Objectives, Definitions and Requirements</b>  | <b>Application and Other Explanatory Material</b> |
|--|---|
| <p>entity and to meet the auditor’s other ethical responsibilities, in accordance with the relevant ethical requirements relating to the audit</p> <p><i>f.</i> When applicable, a section that addresses the reporting requirements in paragraphs .24-.27 of section 570</p> <p><i>g.</i> A description of management’s responsibilities for the preparation and fair presentation of the special purpose financial statements that addresses, and is consistent with, the requirements in paragraphs .31-.33 of section 700,</p> <p><i>h.</i> A reference to management's responsibility for determining that the applicable financial reporting framework is acceptable in the circumstances when required by paragraph .18<i>b</i></p> <p><i>i</i> If applicable, a reference to the law or regulation and a description of the auditor's responsibilities for an audit of financial statements that addresses, and is consistent with, the requirements in paragraphs .35–.37 of section 700</p> <p><i>j</i> When applicable, a section that addresses the reporting requirements in paragraph .24 of section 720, <i>The Auditor’s Responsibilities Relating to Other Information Included in Annual Reports</i></p> |   |
| <p><i>k.</i> An <i>emphasis-of-matter</i> paragraph that,</p> <p style="padding-left: 20px;"><i>i.</i> when required by paragraph .19,</p> <p style="padding-left: 40px;">(1) indicates that the financial statements are prepared in accordance with a special purpose framework,</p> <p style="padding-left: 40px;">(2) refers to the note to the financial statements that describes that framework,</p> <p style="padding-left: 40px;">(3) states that the special purpose framework is a basis of accounting other than GAAP, and</p>   |   |

**Proposed AU-C Section 800, *Special Considerations — Audits of Financial Statements Prepared in Accordance With Special Purpose Frameworks***

| Introduction, Objectives, Definitions and Requirements  | Application and Other Explanatory Material  |
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| <p>ii when required by paragraph .18a,<br/>                     (1) describes the purpose for which the financial statements are prepared (or refers to a note in the special purpose financial statements that contains that information,<br/>                     (2) states that, as a result, the financial statements may not be suitable for another purpose.<sup>21</sup></p> <p><i>l.</i> An <i>other-matter</i> paragraph that restricts the use of the auditor's report when required by paragraph .20</p> <p><i>m.</i> The signature of the auditor's firm</p> <p><i>n.</i> The city and state where the auditor's report is issued</p> <p><i>o</i> The date of the auditor's report</p> |   |
| <p><b>.23</b> If the prescribed specific layout, form, or wording of the auditor's report is not acceptable or would cause an auditor to make a statement that the auditor has no basis to make, the auditor should reword the prescribed form of report or attach an appropriately worded separate report.</p>   | <p><b>.A35</b> When the differences between the legal or regulatory requirements and GAAS relate only to the layout, form, and wording of the auditor's report and, at a minimum, each of the elements identified in paragraph .22 are included in the auditor's report, the auditor's report may refer to GAAS. Accordingly, in such circumstances the auditor is considered to have complied with the requirements of GAAS, even when the layout, form, and wording used in the auditor's report are specified by legal or regulatory reporting requirements. Section 210 addresses circumstances in which law or regulation prescribes the layout, form, or wording of the auditor's report in terms that are significantly different from the requirements of GAAS.22</p> |
|   | <p><b>.A36</b> Some report forms can be made acceptable by inserting additional wording to include the elements identified in paragraph .22. Other report forms can be made acceptable only by complete</p>   |

<sup>21</sup> Paragraph .06 of AU-C 905, *Alert That Restricts the Use of the Auditor's Written Communication*

<sup>22</sup> Paragraph .18 of section 210

**Proposed AU-C Section 800, *Special Considerations — Audits of Financial Statements Prepared in Accordance  
With Special Purpose Frameworks***

**Introduction, Objectives, Definitions and Requirements**

**Application and Other Explanatory Material**

revision because the prescribed language of the report calls for statements by the auditor that are not consistent with the auditor's function or responsibility; for example, a report form that requests the auditor to certify the financial statements.

.A37

**Appendix A — Overview of Reporting Requirements  
(Ref par. .A18)**

The following table provides an overview of the reporting requirements depending on the special purpose framework:

|   | Cash Basis                                  | Tax Basis                                   | Regulatory Basis                            | Regulatory Basis<br>(General Use)   | Contractual Basis                           | Other Basis                                 |
|---|---|---|---|---|---|---|
| Opinion(s)  | Single opinion on special purpose framework | Single opinion on special purpose framework | Single opinion on special purpose framework | Dual opinion on special purpose framework and generally accepted accounting principles <sup>1</sup> | Single opinion on special purpose framework | Single opinion on special purpose framework |
| Description of purpose for which special purpose financial statements are prepared <sup>2</sup>                                     | No  | No  | Yes   | Yes   | Yes   | As required by paragraph .18@ii             |
| Emphasis-of-matter paragraph alerting readers regarding the preparation in accordance with a special purpose framework <sup>3</sup> | Yes   | Yes   | Yes   | No  | Yes   | Yes   |
| Other-matter paragraph including an alert restricting the use of the auditor's report <sup>4</sup>                                  | No  | No  | Yes   | No  | Yes   | As required by paragraph .20c               |

<sup>1</sup> Paragraph 21.

<sup>2</sup> Paragraph .18a.

<sup>3</sup> Paragraphs .19.and 21

<sup>4</sup> Paragraphs .20-.21.

|                         | Cash Basis | Tax Basis | Regulatory Basis | Regulatory Basis<br>(General Use) | Contractual Basis | Other Basis |
|-------------------------|------------|-----------|------------------|-----------------------------------|-------------------|-------------|
| Exhibit A Illustrations | 1          | 2         | 3                | 4                                 | 5                 |             |

.A38 .

**Appendix B — Fair Presentation and Adequate Disclosures  
(Ref: par. .A24—.A28 )**

When special purpose financial statements contain items that are the same as, or similar to, those in financial statements prepared in accordance with generally accepted accounting principles (GAAP), paragraph .17 requires the auditor to evaluate whether, the financial statements include informative disclosures similar to those required by GAAP. The auditor is also required to evaluate whether additional disclosures, beyond those specifically required by the framework, related to matters that are not specifically identified on the face of the financial statements or other disclosures are necessary for the financial statements to achieve fair presentation. This appendix provides guidance, in addition to paragraphs .A24—.A28, on evaluating the adequacy of disclosures in financial statements prepared in accordance with a special purpose framework, including matters related to the presentation of financial statements.

If special purpose financial statements contain items for which GAAP would require disclosure, the financial statements may either provide the relevant disclosure that would be required for those items in a GAAP presentation or provide information that communicates the substance of that disclosure. Likewise, if GAAP sets forth requirements that apply to the presentation of financial statements, special purpose financial statements may either comply with those requirements or provide information that communicates the substance of those requirements, without modifying the format of the special purpose financial statements. This may result in substituting qualitative information for some of the quantitative information required for GAAP presentations, as in the following examples:

- Disclosure of the repayment terms of significant long-term borrowings may sufficiently communicate information about future principal reduction without providing the summary of principal reduction during each of the next five years.
- Information about the effects of accounting changes, discontinued operations, and extraordinary items, if applicable, could be disclosed in a note to the financial statements without following the GAAP presentation requirements in the statement of results of operations, using those terms, or disclosing net-of-tax effects.<sup>1</sup>
- Instead of showing expenses by their functional classifications in certain industries, a statement of activities could present expenses according to their natural classifications, and a note to the statement could use estimated percentages to communicate information about expenses incurred by the major program and supporting services.

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<sup>1</sup> Accounting Standards Update No. 2015-01, *Income Statement—Extraordinary and Unusual Items (Subtopic 225-20)*, *Simplifying Income Statement Presentation by Eliminating the Concept of Extraordinary Items*, eliminated the concept of extraordinary items. However, GASB generally accepted accounting principles still retains this concept

- Instead of showing the amounts of, and changes in, classes of net assets without donor-imposed restrictions and with donor-imposed restrictions in certain industries, a statement of assets and liabilities could report total net assets, a related statement of activities could report changes in those totals, and a note to the financial statements could provide information, using estimated or actual amounts or percentages, about the restrictions on those amounts and on any deferred restricted amounts, describe the major restrictions, and provide information about significant changes in restricted amounts.<sup>2</sup>

For special purpose financial statements, GAAP disclosure requirements that are not relevant to the measurement of the item need not be considered, as illustrated by the following:

- Fair value disclosures for debt and equity securities would not be relevant when the basis of presentation does not adjust the cost of such securities to their fair value.
- For a sponsor of a defined benefit plan, disclosures related to actuarial calculations for contributions to its defined benefit plans would not be relevant in financial statements prepared in accordance with the cash or tax basis of accounting.
- Disclosures related to the use of estimates would not be relevant in a presentation that has no estimates.

Special purpose financial statements may not include a statement of cash flows. If a presentation of cash receipts and disbursements is presented in a format similar to a statement of cash flows or if the entity chooses to present such a statement, the statement would either conform to the requirements for a GAAP presentation or communicate their substance. As an example, the statement of cash flows might disclose noncash acquisitions through captions on its face.

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<sup>2</sup> Accounting Standards Update 2016-14—Not-for-Profit Entities (Topic 958): Presentation of Financial Statements of Not-for-Profit Entities

.A39 .

**Exhibit — Illustrations of Auditor’s Reports on Special Purpose  
Financial Statements (Ref: par. .A18)**

Illustration 1 — An Auditor's Report on a Complete Set of Financial Statements Prepared in Accordance With the Cash Basis of Accounting

Illustration 2 — An Auditor's Report on a Complete Set of Financial Statements Prepared in Accordance With the Tax Basis of Accounting

Illustration 3 — An Auditor's Report on a Complete Set of Financial Statements Prepared in Accordance With a Regulatory Basis of Accounting

(the Financial Statements Together With the Auditor's Report Are Not Intended for General Use)

Illustration 4 — An Auditor's Report on a Complete Set of Financial Statements Prepared in Accordance With a Regulatory Basis of Accounting

(the Financial Statements Together With the Auditor's Report Are Intended for General Use)

Illustration 5 — An Auditor's Report on a Complete Set of Financial Statements Prepared in Accordance With a Contractual Basis of Accounting

**Illustration 1 — An Auditor’s Report on a Complete Set of Financial Statements  
Prepared in Accordance With the Cash Basis of Accounting**

Circumstances include the following:

- The financial statements have been prepared by management of the entity in accordance with the cash basis of accounting (that is, a special purpose framework).
- Management has a choice of financial reporting frameworks.<sup>1</sup>

**Independent Auditor's Report**

[Appropriate Addressee]

**Report on the Audit of Financial Statements<sup>2</sup>**

***Opinion***

We have audited the financial statements of ABC Partnership, which comprise the statement of assets and liabilities arising from cash transactions as of December 31, 20X1,

<sup>1</sup> If management does not have a choice of financial reporting frameworks, the auditor is not required by paragraph 19b to make reference to management's responsibility for determining that the applicable financial reporting framework is acceptable in the circumstances

<sup>2</sup> The subtitle “Report on the Audit of the Financial Statements” is unnecessary in circumstances in which the second subtitle, “Report on Other Legal and Regulatory Requirements,” is not applicable

and the related statement of revenue collected and expenses paid for the year then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the assets and liabilities arising from cash transactions of ABC Partnership as of December 31, 20X1, and its revenue collected and expenses paid during the year then ended in accordance with the cash basis of accounting described in Note X.

***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor’s Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of ABC Partnership, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Emphasis of Matter — Basis of Accounting<sup>3</sup>***

We draw attention to Note X of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note X, and for determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor’s Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor’s report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

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<sup>3</sup> Another appropriate heading may be used

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of ABC Partnership’s internal control. Accordingly, no such opinion is expressed.<sup>4</sup>
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about ABC Partnership’s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control– related matters that we identified during the audit.

**Report on Other Legal and Regulatory Requirements**

*[The form and content of this section of the auditor's report would vary depending on the nature of the auditor's other reporting responsibilities.]*

*[Signature of the auditor’s firm]*

*[City and state where the auditor’s report is issued]*

*[Date of the auditor's report]*

**Illustration 2 — An Auditor’s Report on a Complete Set of Financial Statements Prepared in Accordance With the Tax Basis of Accounting**

Circumstances include the following:

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<sup>4</sup> In circumstances in which the auditor also has a responsibility to express an opinion on the effectiveness of internal control in conjunction with the audit of the financial statements, omit the following: “but not for the purpose of expressing an opinion on the effectiveness of ABC Partnership’s internal control. Accordingly, no such opinion is expressed.

- The financial statements have been prepared by management of a partnership in accordance with the basis of accounting the partnership uses for income tax purposes (that is, a special purpose framework).
- Based on the partnership agreement, management does not have a choice of financial reporting frameworks.<sup>1</sup>

### **Independent Auditor's Report**

[Appropriate Addressee]

#### **Report on the Audit of the Financial Statements<sup>2</sup>**

##### ***Opinion***

We have audited the financial statements of ABC Partnership, which comprise the statements of assets, liabilities, and capital-income tax basis as of December 31, 20X1, and the related statements of revenue and expenses — income tax basis and of changes in partners' capital accounts — income tax basis for the year then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the assets, liabilities, and capital of ABC Partnership as of December 31, 20X1, and its revenue and expenses and changes in partners' capital accounts for the year then ended in accordance with the basis of accounting ABC Partnership uses for income tax purposes described in Note X.

##### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of ABC Partnership, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

##### ***Emphasis of Matter — Basis of Accounting<sup>3</sup>***

We draw attention to Note X of the financial statements, which describes the basis of accounting. The financial statements are prepared on the basis of accounting ABC Partnership uses for income tax purposes, which is a basis of accounting other than

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<sup>1</sup> If management has a choice of financial reporting frameworks, paragraph .18b requires that the explanation of management's responsibility for the financial statements also make reference to its responsibility for determining that the applicable financial reporting framework is acceptable in the circumstances.

<sup>2</sup> The subtitle "Report on the Audit of the Financial Statements" is unnecessary in circumstances when the second subtitle "Report on Other Legal and Regulatory Requirements" is not applicable.

<sup>3</sup> Another appropriate heading may be used.

accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the basis of accounting ABC Partnership uses for income tax purposes; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of ABC Partnership's internal control. Accordingly, no such opinion is expressed.<sup>4</sup>
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about ABC Partnership's ability to

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<sup>4</sup> In circumstances in which the auditor also has a responsibility to express an opinion on the effectiveness of internal control in conjunction with the audit of the financial statements, omit the following: "but not for the purpose of expressing an opinion on the effectiveness of ABC Partnership's internal control. Accordingly, no such opinion is expressed."

continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

### **Report on Other Legal and Regulatory Requirements**

[The form and content of this section of the auditor’s report would vary depending on the nature of the auditor’s other reporting responsibilities.]

*[Signature of the auditor’s firm]*

*[City and state where the auditor’s report is issued]*

*Date of the auditor’s report]*

### **Illustration 3 — An Auditor’s Report on a Complete Set of Financial Statements Prepared in Accordance With a Regulatory Basis of Accounting (the Financial Statements Together With the Auditor’s Report Are Not Intended for General Use)**

Circumstances include the following:

- The financial statements have been prepared by management of the entity in accordance with a regulatory basis of accounting prescribed by state statutes applicable to the government entity (that is, a special purpose framework).
- The financial statements together with the auditor’s report are not intended for general use.
- Based on the regulatory requirements, management does not have a choice of financial reporting frameworks<sup>1</sup>

### **Independent Auditor’s Report**

*[Appropriate Addressee]*

### **Report on the Audit of the Financial Statements<sup>2</sup>**

#### ***Opinion***

We have audited the financial statements of ABC Government Authority, which comprise the statement of net position — regulatory basis as of December 31, 20X1, and the related statements of revenues, expenses, and changes in net position — regulatory basis; and statement of cash flows — regulatory basis for the year then ended, and the related notes to

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<sup>1</sup> If management has a choice of financial reporting frameworks, paragraph .18*b* requires that the explanation of management’s responsibility for the financial statements also make reference to its responsibility for determining that the applicable financial reporting framework is acceptable in the circumstances.

<sup>2</sup> The subtitle "Report on the Audit of the Financial Statements" is unnecessary in circumstances when the second subtitle "Report on Other Legal and Regulatory Requirements" is not applicable.

the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the regulatory basis net position of ABC Government Authority as of December 31, 20XX, and the regulatory basis changes in net position and regulatory basis cash flows thereof for the year then ended in accordance with the financial reporting provisions of Section Y of Regulation Z of Any State Statutes described in Note X.

***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor’s Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of ABC government Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Emphasis of Matter — Basis of Accounting<sup>3</sup>***

We draw attention to Note X of the financial statements, which describes the basis of accounting. As described in Note X to the financial statements, the financial statements are prepared by ABC Government Authority on the basis of the financial reporting provisions of Section Y of Regulation Z of Any State Statutes, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of Any State Statutes. As a result, the financial statements may not be suitable for another purpose. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements<sup>4</sup>***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Section Y of Regulation Z of Any State Statutes. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor’s Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor’s report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are

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<sup>3</sup> Another appropriate heading may be used.

<sup>4</sup> The description of management’s responsibilities relating to going concern required by paragraph 32b of AU-C section 700 may need to be included in this section of the report, adapted as necessary, depending on whether the going concern basis of accounting is relevant. See paragraph .A17 of this section.

considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of ABC Government Authority's internal control. Accordingly, no such opinion is expressed.<sup>5</sup>
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about ABC Government Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Restriction on Use***<sup>6</sup>

Our report is intended solely for the information and use of ABC Government Authority and is not intended to be and should not be used by anyone other than these specified parties.

**Report on Other Legal and Regulatory Requirements**

[The form and content of this section of the auditor's report would vary depending on the nature of the auditor's other reporting responsibilities.]

*[Signature of the auditor's firm]*

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- 5 In circumstances in which the auditor also has a responsibility to express an opinion on the effectiveness of internal control in conjunction with the audit of the financial statements, omit the following: "but not for the purpose of expressing an opinion on the effectiveness of ABC Government Authority's internal control. Accordingly, no such opinion is expressed."
  - 6 Another appropriate heading may be used.

[ *City and state where the auditor's report is issued*]  
[*Date of the auditor's report*]

**Illustration 4 — An Auditor's Report on a Complete Set of Financial Statements Prepared in Accordance With a Regulatory Basis of Accounting (the Financial Statements Together With the Auditor's Report Are Intended for General Use)**

Circumstances include the following:

- The financial statements have been prepared by management of the entity in accordance with a regulatory basis of accounting prescribed by state statutes applicable to the government entity (that is, a special purpose framework).
- The regulatory basis financial statements together with the auditor's report are intended for general use.
- Based on the regulatory requirements, management does not have a choice of financial reporting frameworks.<sup>1</sup>
- The variances between the regulatory basis of accounting and accounting principles generally accepted in the United States of America (U.S. GAAP) are not reasonably determinable and are presumed to be material.

**Independent Auditor's Report**

[*Appropriate Addressee*]

**Report on the Audit of the Financial Statements<sup>2</sup>**

***Opinions***

We have audited the financial statements of ABC Government Authority, which comprise the statement of net position — regulatory basis as of December 31, 20X1, and the related statements of revenues, expenses, and changes in net position—regulatory basis and statement of cash flows— regulatory basis for the year then ended, and the related notes to the financial statements.

***Unmodified Opinion on Regulatory Basis of Accounting***

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<sup>1</sup> If management has a choice of financial reporting frameworks, paragraph .18*b* requires that the explanation of management's responsibility for the financial statements also make reference to its responsibility for determining that the applicable financial reporting framework is acceptable in the circumstances

<sup>2</sup> The subtitle "Report on the Financial Statements" is unnecessary in circumstances when the second subtitle "Report on Other Legal and Regulatory Requirements" is not applicable

In our opinion, the accompanying financial statements present fairly, in all material respects, the regulatory basis net position of ABC Government Authority as of December 31, 20X1, and the regulatory basis changes in net position and regulatory basis cash flows thereof for the year then ended in accordance with the financial reporting provisions of Section Y of Regulation Z of Any State Statutes described in Note X.

*Adverse Opinion on U.S. Generally Accepted Accounting Principles*

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" section of our report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of ABC Government Authority as of December 31, 20X1, or the changes in net position and cash flows thereof for the year then ended.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of ABC Government Authority, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

*Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles*

As described in Note X of the financial statements, the financial statements are prepared by ABC Government Authority on the basis of the financial reporting provisions of Section Y of Regulation Z of Any State Statutes, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of Any State Statutes. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note X and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

***Responsibilities of Management for the Financial Statements<sup>3</sup>***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions of Section Y of Regulation Z of Any State Statutes. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an

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<sup>3</sup> The description of management's responsibilities relating to going concern required by paragraph 32b of AU-C section 700 may need to be included in this section of the report, adapted as necessary, depending on whether the going concern basis of accounting is relevant. See paragraph .A17 of this section.

auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of ABC Government Authority's internal control. Accordingly, no such opinion is expressed.<sup>4</sup>
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about ABC Government Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and internal control– related matters that we identified during the audit.

### **Report on Other Legal and Regulatory Requirements**

[Form and content of this section of the auditor's report will vary depending on the nature of the auditor's other reporting responsibilities.]

*[Signature of the auditor's firm]*

*[Auditor's city and state]*

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<sup>4</sup> In circumstances in which the auditor also has a responsibility to express an opinion on the effectiveness of internal control in conjunction with the audit of the financial statements, omit the following: "but not for the purpose of expressing an opinion on the effectiveness of ABC Partnership's internal control. Accordingly, no such opinion is expressed."

*[Date of the auditor's report]*

**Illustration 5 — An Auditor's Report on a Complete Set of Financial Statements Prepared in Accordance With a Contractual Basis of Accounting**

Circumstances include the following:

- The financial statements have been prepared by management of the entity in accordance with a contractual basis of accounting (that is, a special purpose framework) to comply with the provisions of that contract.
- Based on the provisions of the contract, management does not have a choice of financial reporting frameworks.<sup>1</sup>

**Independent Auditor's Report**

*[Appropriate Addressee]*

**Report on the Audit of the Financial Statements<sup>2</sup>**

***Opinion***

We have audited the financial statements of ABC Company, which comprise the assets and liabilities-contractual basis as of December 31, 20X1, and the revenues and expenses — contractual basis, changes in equity — contractual basis, and cash flows — contractual basis for the year then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the assets and liabilities of ABC Company as of December 31, 20X1, and revenues, expenses, changes in equity, and cash flows for the year then ended in accordance with the financial reporting provisions of Section Z of the contract between ABC Company and DEF Company dated January 1, 20X1 (the contract).

***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of ABC Company, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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<sup>1</sup> If management has a choice of financial reporting frameworks, paragraph .18*b* requires that the explanation of management's responsibility for the financial statements also make reference to its responsibility for determining that the applicable financial reporting framework is acceptable in the circumstances.

<sup>2</sup> The subtitle "Report on the Audit of the Financial Statements" is unnecessary in circumstances when the second subtitle "Report on Other Legal and Regulatory Requirements" is not applicable.

***Emphasis of Matter — Basis of Accounting<sup>3</sup>***

We draw attention to Note X of the financial statements, which describes the basis of accounting. The financial statements are prepared by ABC Company on the basis of the financial reporting provisions of Section Z of the contract, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the financial reporting provisions of the contract referred to above. As a result, the financial statements may not be suitable for another purpose. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements<sup>4</sup>***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions of Section Z of the contract. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design

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<sup>3</sup> Another appropriate heading may be used.

<sup>4</sup> The description of management's responsibilities relating to going concern required by paragraph 32b of AU-C section 700 may need to be included in this section of the report, adapted as necessary, depending on whether the going concern basis of accounting is relevant. See paragraph .A17 of this section.

audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of ABC Company's internal control. Accordingly, no such opinion is expressed.<sup>5</sup>

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about ABC Company's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and internal control– related matters that we identified during the audit.

***Restriction on Use<sup>6</sup>***

Our report is intended solely for the information and use of ABC Company and DEF Company and is not intended to be and should not be used by anyone other than these specified parties.

**Report on Other Legal and Regulatory Requirements**

*[The form and content of this section of the auditor's report would vary depending on the nature of the auditor's other reporting responsibilities.]*

*[Signature of the auditor's firm]*

*[City and state where the auditor's report is issued]*

*[Date of the auditor's report]*

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<sup>5</sup> In circumstances in which the auditor also has a responsibility to express an opinion on the effectiveness of internal control in conjunction with the audit of the financial statements, omit the following: "but not for the purpose of expressing an opinion on the effectiveness of ABC Company's internal control. Accordingly, no such opinion is expressed."

<sup>6</sup> Another appropriate heading may be used